



NIAGARA REGIONAL POLICE SERVICE

Police Service Board Report

CONFIDENTIAL AGENDA

Subject: Special Investigations Unit – Case Number 25-OVI-370 – Incident of September 16, 2025

Report To: Chair and Members, Niagara Police Service Board

Report Date: 2026-02-24

Confidential Report

Confidential Report with respect to the legal matter of an identifiable individual – *Community Safety and Policing Act, s. 44(2)(b)* “personal matters about an identifiable individual, including members of the police service or any other employees of the board” and *Community Safety and Policing Act 2019, s.44(2)(e)* “litigation or potential litigation affecting the Board, including matters before administrative tribunals.”

Recommendation(s)

1. That the Niagara Police Service Board (Board) receive this report for information.
2. That the Board makes the report available to the public.

Key Facts

- The purpose of this report is to advise the Board of the findings and any action taken or recommended by the Chief of Police following a notification and investigation of an incident by the Special Investigations Unit (SIU). Section 81 of the Community Safety and Policing Act, 2019 (CSPA) requires that the Chief of Police initiate an investigation following a notification to the SIU.
- The purpose of the Chief's investigation is to review the member's conduct in relation to the incident, the policing provided by the member in relation to the incident, and the procedures established by the Chief of Police as they related to the incident.
- On September 16, 2025 the Niagara Regional Police Service (NRPS) responded to an unknown issue at a grocery store in St. Catharines. A large male was inside the store, covered in blood and acting in a disorderly manner. Responding NRPS officers located the male who refused treatment for his serious injuries. Officers formed grounds to apprehend the male under the Mental Health Act but he refused to comply. A conducted energy device was used, which incapacitated the male and allowed for his apprehension. During this interaction the male suffered a broken collar bone triggering a notification to SIU.

- On January 12, 2026, the SIU notified the NRPS that their investigation had concluded and advised that there were no grounds for criminal charges against the subject official.
- The subsequent section 81 investigation by the NRPS's Professional Standards Unit (PSU) determined there were no concerns regarding to officer conduct, policies, or services provided by the NRPS.

Financial Considerations

There are no financial implications relating to the recommendations contained in this report.

Analysis

On September 16, 2025, officers responded to a call at a grocery store in St. Catharines regarding the affected person who was bleeding, disoriented, and behaving erratically. The affected person was assessed by Emergency Medical Services and subsequently apprehended under the Mental Health Act after becoming increasingly agitated and attempting to leave the scene.

During the apprehension, a struggle ensued. Both the subject and witness officers deployed their conducted energy weapons, resulting in the affected person falling forward and sustaining injuries. The affected person was transported to Niagara Health, St. Catharines site, where they received stitches for facial injuries and was diagnosed with a fractured shoulder requiring surgery resulting in a notification to SIU.

SIU invoked their mandate and designated one officer as a subject official and two officers as witness officials.

On January 12, 2025, the SIU closed its investigation into this matter. In his decision letter SIU Director Mr. Joseph Martino wrote, "*there were no reasonable grounds in the evidence to proceed with criminal charges in this case.*"

A copy of the SIU report was publicly posted on the SIU's website.

In accordance with section 81, the PSU conducted an investigation and review of this incident, which considered the following 3 areas:

1. The member's conduct in relation to the incident;
2. The policing provided by the member(s) in relation to the incident; and
3. The procedures established by the chief of police as they related to the incident.

The section 81 investigation encompassed a compliance review of applicable provincial legislation, which governs members of the NRPS, as well as General Orders, policies and procedures, and the conduct of the involved officers.

Where available, investigations include a review of communication recordings, NRPS occurrence reports, forensic evidence and reports, officer interviews conducted by the SIU and all duty book notes, SIU documentation including the Director's decision letter and report, statements of civilian witnesses gathered and released by the SIU at the conclusion of their investigation upon the consent of the civilian witnesses, and any other information and evidence available on a case by case basis.

1. Conduct of NRPS Officers

There were no officer conduct concerns identified during the SIU investigation or the PSU investigation and review of this incident regarding compliance with General Orders or legislation.

2. Services Provided by the NRPS

There were no concerns identified relating to the services provided by NRPS during this incident.

3. The Procedures of the NRPS

PSU investigators determined that the following General Orders had primary relevance in this matter, and they have been reviewed accordingly in the context of this incident.

- 1) General Order 079.10 – Special Investigations Unit
- 2) General Order 167.08 – Mentally Ill Persons
- 3) General Order 053.26 – Use of Force
- 4) General Order 100.10 – Powers of Arrest
- 5) General Order 018.21 – Persons in Custody
- 6) General Order 168.06 – Officer Note Taking

Upon review, it was determined that the direction and guidance provided by the relevant General Orders was sufficient in its governance for members of the NRPS and no concerns were identified.

The PSU investigation and review of this incident was undertaken in compliance with section 81 of the CSPA. The relevant procedures of the NRPS, the services provided, and the conduct of the involved NRPS members was the focus of this review and investigation.

In conclusion, there were no concerns identified as it pertains to services provided, the conduct of the involved NRPS members, or the existing General Orders governing these situations.

Alternatives Reviewed

- 1) To not receive the report.
- 2) To not make the report available to the public.

The CSPA provides that meetings of the Board shall be open to the public subject to exceptions that are set out in subsection 44. The applicable exception to be considered in this case is the subject matter being considered includes, “personal matters about an identifiable individual, including members of the police service or any other employees of the board.”

In considering whether or not to make this report available to the public, it is respectfully submitted that the Board consider the following factors:

- 1) There is no public security matters revealed in this report.
- 2) This report does not reveal any intimate financial or personal matters.

Relationship to Police Service/Board Strategic Priorities

Not applicable.

Relevant Policy Considerations

Not applicable.

Other Pertinent Reports

Not applicable.

This report was prepared by Jason Myers, Inspector, Professional Standards Unit. Recommended by Paul Koscinski, Superintendent, Executive Services. Recommended by Luigi Greco, Deputy Chief, Support Services.



Submitted by:

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Chief of Police

Appendices

Not applicable.